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## Improving quality of care: a continuous process of (de-)implementation

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### Citation

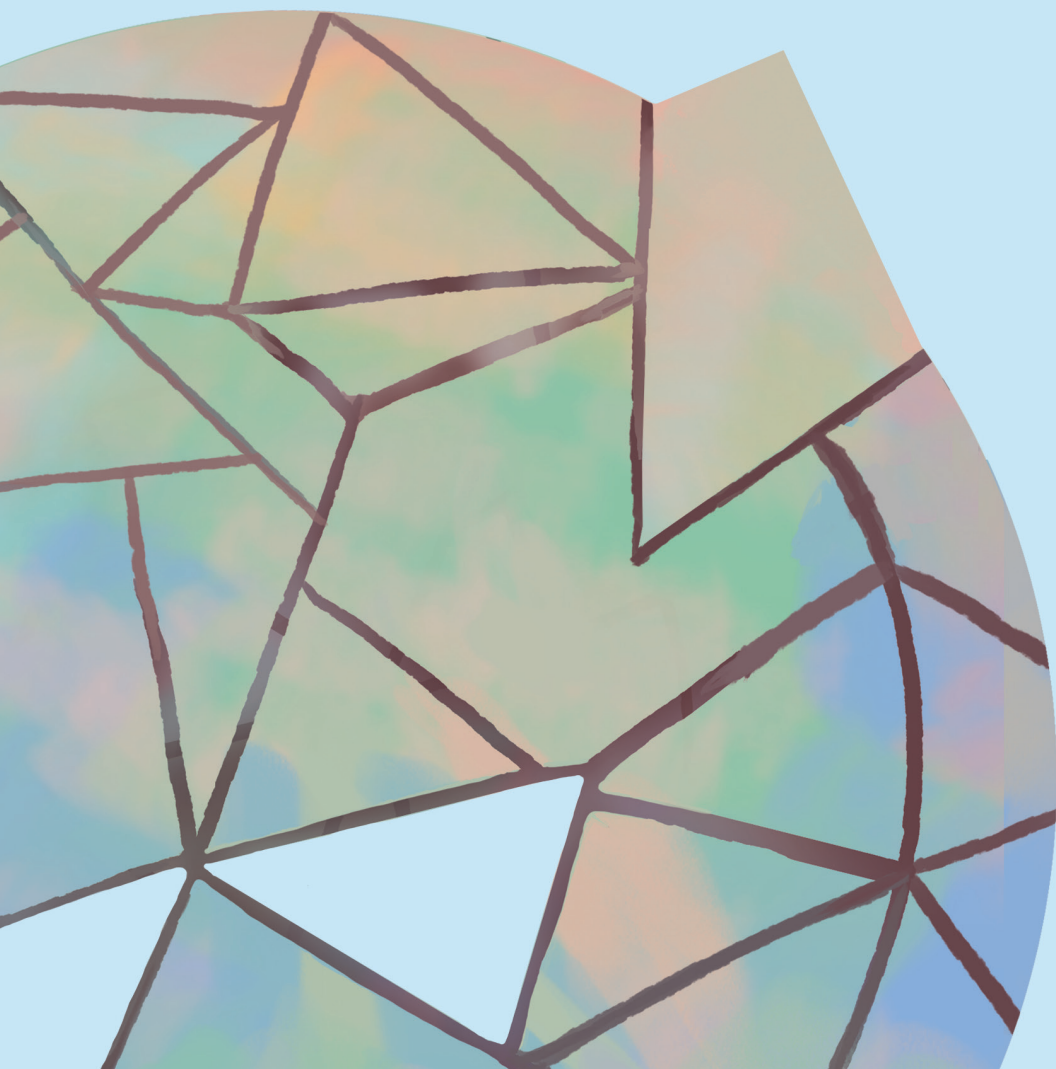
Rietbergen, T. (2024, June 26). *Improving quality of care: a continuous process of (de-)implementation*. Retrieved from <https://hdl.handle.net/1887/3765462>

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**Note:** To cite this publication please use the final published version (if applicable).



# 1

## General introduction

## GENERAL INTRODUCTION

### Implementation and de-implementation in healthcare

Both underuse as well as overuse of medical services is associated with poor outcomes in healthcare. Underuse includes the failure to use effective medical interventions, and exists worldwide with significant differences within and between countries<sup>1</sup>. Possible causes for failure to use effective medical interventions include clinicians' poor adherence to evidence and guidelines, and lack of access to medical services (e.g. hospitals, healthcare insurance, medical technology within hospitals)<sup>1</sup>. Overuse refers to providing low value medical services; i.e. services that are more likely to cause harm, waste resources or could lead to unnecessary healthcare costs (e.g. knee arthroscopy in degenerative knee disease or prolonged indwelling urinary catheter use)<sup>2</sup>. To improve quality of care and to create a sustainable healthcare system, it is essential to prevent underuse of effective medical care and to reduce the use of low value care by implementation and de-implementation initiatives. Implementation can be described as the planned process to introduce or to improve the use of medical interventions with the aim that those medical interventions are given a structural place within care practice<sup>3</sup>. In de-implementation, the use of low value medical interventions is reduced or stopped on a structural basis in a planned process<sup>4</sup>. For medical interventions with a lack of evidence more research to support or to reject is needed.

### Processes in implementation and de-implementation

A distinction is commonly made between process-models for implementation and de-implementation. Examples of implementation process-models include the Implementation model of change of Grol and Wensing<sup>5</sup>, Knowledge to action framework<sup>6</sup>, and implementation mapping<sup>7</sup>. The de-adoption framework<sup>8</sup>, de-implementation guide<sup>9</sup>, and the Choosing Wisely de-implementation model<sup>2</sup> are examples of de-implementation process-models. These process-models for implementation and de-implementation include, however, more or less the same steps to accomplish change. These comparable steps are: (1) identify and prioritize relevant topics for implementation and/or de-implementation based on the existing evidence, (2) set goals, define target groups, and assess current practice, (3) define an (de-)implementation team to create more support and to divide responsibilities, (4) analyses of barriers and facilitators for (de-)implementation, (5 and 6) develop and execute a tailored (de-)implementation strategy, (7) evaluate the effects of the (de-)implementation strategy and (8)

sustain the results (see *figure 1*). Evaluation and sustainability of the results are not the final step of the (de-)implementation processes. Ideally, one is continuously assessing whether the use of medical interventions increases (implementation) or decreases (de-implementation), thus revising the (de-)implementation strategy in a continuous feedback loop based on findings and thus changes in the context of the (de-)implementation initiative.



**Fig. 1** Key steps in (de-)implementation processes.

## Determinants of successful implementation and de-implementation

Determinants (barriers and facilitators) play an important role in (de-)implementation and in the outcomes of the (de-)implementation processes<sup>3,10,11</sup>. An exploration

of the determinants is therefore needed enabling the development of a tailored (de-)implementation strategy that addresses these identified barriers and/or facilitators<sup>10</sup>. In the literature, many different determinant frameworks exist for the analysis of determinants for both implementation and de-implementation<sup>12,13</sup>. Frameworks for both implementation and de-implementation show comparable categories: a) the innovation/low value care, b) the individual professional, c) the patient, d) the social context, e) the organizational context, and f) the economic and political context<sup>12</sup>.

Although frameworks for determinants of implementation of medical interventions and the de-implementation of low value care show similarities, there are also some important differences<sup>14,15</sup>. From a previous study there are signals that organizational factors play a more influential role in implementation; where motivational, economic and political factors are more associated with de-implementation<sup>4</sup>. Motivation of involved stakeholders to de-implement low value care may be negatively influenced by uncertainty and cognitive biases that play an important role in de-implementation<sup>15</sup>. Examples of uncertainties are fears for healthcare providers to miss a diagnosis, to dissatisfy patients or to be sued, the poor willingness of patients and the society to accept that there are always risks and uncertainties, and uncertainty of healthcare organizations and healthcare providers to sustain revenues<sup>15</sup>. These different forms of uncertainty could result in the use of more unnecessary diagnostic testing and treatments, driven by several cognitive biases<sup>14</sup>. Examples of these biases are the tendency to favor action over inaction (action bias) and to avoid experiencing regret by not performing a medical service (anticipated regret). Differences between determinants for implementation and de-implementation could lead to different (de-)implementation strategies.

## **Strategies for implementation and de-implementation**

Strategies for both implementation and de-implementation may be more effective if they address the related determinants influencing the uptake of medical interventions or the reduction of low value care<sup>10,14,16,17</sup>, targeting multiple levels and consisting of multiple components<sup>14,18</sup>, and address multiple stakeholders<sup>18</sup>. Research shows that reducing low value care may require other approaches than for the implementation of medical interventions (19), because de-implementation and implementation show differences in determinants<sup>4,10</sup>. However, when we look at intervention level using the EPOC taxonomy of health systems interventions<sup>20</sup> frequently the same kind of interventions are used in implementation and de-implementation, including interactive education and clinical decision support<sup>18,21</sup>. Patey et al.<sup>19</sup> showed on the other hand that

the techniques used to change the behavior within these interventions differ between implementation and de-implementation strategies. In implementation "feedback on behavior" was more frequently identified; and in de-implementation "behavior substitution", "monitoring of behavior by others without feedback" and "restructuring social environment" were used<sup>19</sup>. Despite these differences in the frequency of use of certain behavior change techniques in implementation and de-implementation strategies, there is little evidence on which strategies are more effective for implementation and which for de-implementation<sup>10,19</sup>. Therefore, more research is needed to investigate which interventions are the most effective for (de-)implementation of medical services.

## AIM AND OUTLINE THESIS

The aim of this thesis is to extend the knowledge on effective strategies for de-implementation of low value care and the implementation of underused medical services in orthopedic surgery as well as in nursing practice. The following research questions will be assessed:

1. What are effective de-implementation strategies for reducing low value care in orthopedic surgery as well as in nursing practice?
2. What are the differences and similarities between effective de-implementation and implementation strategies in nursing practice?

This will be evaluated based on two use cases: the use of MRI and knee arthroscopy for patients with degenerative knee disease (**Chapter 2-4**) and effective (de-)implementation strategies in nursing (**Chapter 5 and 6**).

### Use of MRI and arthroscopy for degenerative knee disease

About 25% of patients 50 years and over experience degenerative knee complaints<sup>22</sup>. Patients aged 50 years and over with degenerative knee disease could suffer from complaints during walking, climbing stairs and squatting<sup>23</sup>. Some patients experience locking symptoms, which can be described as a limited range of motion of the knee due to loose bodies or meniscal tears. Meniscal tears in this age group occur mostly as part of a degenerative process and can be considered a feature of an early stage of osteoarthritis<sup>24,25</sup>. Clinical practice guidelines from professional orthopaedic associations<sup>26-29</sup> recommend to first prescribe weight-bearing radiographs including a fixed flexion view to examine the cartilage status of the knee, and non-surgical treatment modalities (pain medication, dietary advice and exercise therapy). After all, research has shown that there is no clinically relevant difference between a knee arthroscopy and

physical therapy for patients with degenerative knee disease, based on patient-specific outcomes (sports, walking, running, standing for a long time and rising from a chair)<sup>30</sup>. MRI and knee arthroscopy for this specific patient group is not directly recommended, because it provides limited benefit for the patient, requires resources and may even cause harm to the patient. Due to the poor association with symptoms, routine use of an MRI for diagnosis of degenerative knee disease is not recommended for this specific patient group<sup>25,31-33</sup>. Despite the existence of clinical practice guidelines and Choosing Wisely recommendations, still many patients receive an MRI and/or knee arthroscopy for degenerative knee disease<sup>34-45</sup>.

## Quality improvement in nursing

Nurses are, just like doctors, expected to provide evidence-based medical interventions to improve quality of healthcare. To facilitate evidence-based nursing practice, an increasing number of nursing guidelines are published and Choosing Wisely' lists of nursing procedures are recently created in several countries<sup>1,4,11,12</sup>. However, use of these guidelines and lists in daily practice is limited. To improve the uptake of guidelines and lists, (de-)implementation strategies are needed. Unfortunately, most studies assessing (de-)implementation strategies are directed towards to doctors<sup>8,46</sup>, despite that many procedures (e.g. the use of restraints, wound care, and the use of intravenous and urinary catheters) are also routinely performed by nurses<sup>47,48</sup>. Therefore, it is important to investigate which strategies are effective to implement nursing guidelines and which de-implementation strategies are effective to reduce low value nursing care.

## Outline of this thesis

This thesis aims to contribute to the knowledge on effective strategies for implementing and de-implementing medical services to improve quality of care for patients. In the first part of the thesis, the effectiveness of a tailored strategy to reduce the use of low value MRI and knee arthroscopies for patients aged 50 years and over with degenerative knee disease is described. In order to develop a tailored strategy, first the proportion of low value knee arthroscopies for this specific patient group in different types of hospitals was investigated in **Chapter 2**. Based on this information about the use of low value knee arthroscopy and its indications, the (de-)implementation could be better tailored towards the needs of practice (*Figure 1, step 2*). In **Chapter 3**, determinants influencing the de-implementation of low value MRI's and knee arthroscopies in patients with degenerative knee disease are explored (*Figure 1, step 4*). Insight in determinants for the decision to make an MRI as well as performing a knee arthroscopy are needed to develop



a tailored de-implementation strategy (*figure 1, step 5*). In **Chapter 4**, the effect of this tailored de-implementation strategy is assessed in 13 hospitals (*Figure 1, step 6 and 7*).

In the second part of this thesis, it is investigated which strategies are effective for reducing low value nursing procedures (**Chapter 5**) as well as which strategies are effective for the implementation of nursing guidelines (**Chapter 6**).

Based on the results of the research in this thesis, the overall findings of the studies are described with regard to the overarching research questions of this thesis in **Chapter 7**.

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