

# The autonomy of European Union Agencies. A comparative study of institutional development.

Groenleer, M.L.P.

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## The Autonomy of European Union Agencies

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A Comparative Study of Institutional Development

#### **PROEFSCHRIFT**

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#### **Promotiecommissie**

Promotor: Prof.dr. Th.A.J. Toonen (Universiteit Leiden en Technische

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Co-promotor: Dr. R.A. Boin (Universiteit Leiden en Louisiana State University)

Overige leden: Prof.dr. G. Bouckaert (Katholieke Universiteit Leuven)

Prof.mr.dr. J.A. de Bruijn (Technische Universiteit Delft) Prof.mr.dr. D.M. Curtin (Universiteit van Amsterdam en

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Prof.dr. D.L. Lowery (Universiteit Leiden) Prof.dr. B. Steunenberg (Universiteit Leiden)

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#### **ABBREVIATIONS**

AASC Assembly of Agency Staff Committees

AF Advisory Forum

AHWGE Ad Hoc Working Group on Europol

AR Annual Report
AWF Analysis Work File
AWP Annual Work Programme

BKA German Federal Criminal Police Office (Bundes Kriminal Amt)

BSE Bovine Spongiform Encephalopathy

CERD United Nations Committee on the Elimination of Racial Discrimination

CFSP Common Foreign and Security Policy
CHMP Committee for Human Medicinal Products
CIA United States Central Intelligence Agency

CMS Case Management System
COBU Committee on Budgets
COCUBU Committee on Budgetary Control

CoE Council of Europe

COMP Committee on Orphan Medicinal Products

CORINE Coordination of Information on the Environment programme

CPMP Committee for Proprietary Medicinal Products

CRI Dutch Central Intelligence Agency (Centrale Informatiedienst)

CTTF Counterterrorism Task Force

CVMP Committee for Veterinary Medicinal Products

DG Director(ate)-General

DG ENV Directorate-General Environment, European Commission

DG JLS Directorate-General Justice, Liberty and Security, European Commission DG SANCO Directorate-General Public Health and Consumer Protection, European

Commission

DLO Drugs Liaison Officer
EC European Community
ECA European Court of Auditors
ECB European Central Bank
ECJ European Court of Justice

ECRI Commission against Racism and Intolerance
ECSC European Coal and Steel Community
EDIU European Drugs Intelligence Unit

EDU Europol Drugs Unit

EEC European Economic Community

EFPIA European Federation of Pharmaceutical Industries' Associations EGE European Group on Ethics in Science and New Technology

EIB European Investment Bank

EIONET European Environment Information and Observation Network

EIS Europol Information System
EJN European Judicial Network
ELO Europol Liaison Officer

EMCF European Monetary Cooperation Fund
EMI European Monetary Institute
ENAR European Network Against Racism

ENU Europol National Unit

ENVI Committee on Environment, Public Health and Food Safety

EP European Parliament

EPAR European Public Assessment Report

EPO European Patent Office EPP European Public Prosecutor

EPSO European Personnel Selection Office

ESA European Space Agency ETC European Topic Centre EU European Union

FBI United States Federal Bureau of Investigation FDA United States Food and Drug Administration

FoE Friends of the Earth FPÖ Austrian Freedom Party

FSA United Kingdom Food Standards Agency

FVO Food and Veterinary Office GM(O) Genetically Modified (Organism) HMA Heads of Medicines Agencies

HMPC Committee on Herbal Medicinal Products

JHA Justice and Home Affairs
JIT Joint Investigation Team
JRC Joint Research Centre
JSB Joint Supervisory Board

LIBE Committee on Civil Liberties, Justice and Home Affairs

MAWP Multi-annual Work Programme
MEP Member of European Parliament
NDIU National Drugs Intelligence Units

NFP National Focal Point

NGO Non-governmental organisation
NRC National Reference Centre
OCSR Organised Crime Situation Report
OCTA Organised Crime Threat Assessment

ODIHR Office for Democratic Institutions and Human Rights

OLAF European Anti-Fraud Office ÖVP Austrian People's Party

OVPIC Office of Veterinary and Phytosanitary Inspection and Control

PCTF Police Chief Task Force
PDB Preliminary Draft Budget
PDCO Paediatric Committee
PGE Project Group Europol

RAXEN Racism and Xenophobia Information Network

REACH Regulation concerning the Registration, Evaluation, Authorisation and

Restriction of Chemicals

SEIS Shared Environmental Information System

SES Scientific Expert Services
SIS Schengen Information System
SitCen Joint Situation Centre
SME Small and medium enterprise

SOCA United Kingdom Serious Organised Crime Agency
SoE State of the Environment and Outlook report
TEC Treaty establishing the European Community

TECS Europol Computer System

TE-SAT Terrorism Situation and Trends Report UNEP United Nations Environment Programme

VWA Dutch Food and Consumer Product Safety Authority (Voedsel en Waren

Autoriteit)

WEU Western European Union

WISE Water Information System for Europe

WTO World Trade Organization

#### **PREFACE**

Five years ago I could not have imagined writing a book on agencies. From my studies I remembered the topic of agencies as being just as about the most boring subjects one could think of. However, throughout the last five years I became intrigued by the phenomenon of agencification at the EU level, now a heavily debated topic. This book is neither aimed at inflating nor at downplaying the problems that come with agency creation, design and development. On the contrary, it seeks to assist in understanding the challenges that EU agencies grapple with on a daily basis and explain how agencies are managing these challenges, particularly in their early years.

I am grateful for the contribution of a wide range of individuals to the writing of this book. First of all, those interviewed during the empirical research for this book, without whose contribution this book would not have been possible. Most of their names (some did not want to be mentioned) can be found in the annex. I found it inspiring and rewarding to talk to so many national, European and international scientists, professionals, bureaucrats and politicians that candidly told me about their experiences working for or with agencies. I hope this research is of use to them in further developing not only the theory but also the practice of EU agencies. I thank Beate Winkler and Geoffrey Podger for last-minute comments on the EUMC and EFSA case studies.

The assistance and advice of a large group of people has been extremely helpful. I can only mention a few: Ellen Vos and Adriaan Schout were the first to explain the workings of EU agencies to me; Sandra van Thiel and Kutsal Yesilkagit followed my research from the beginning and introduced me to their network of agency researchers; Jan Bloemendal, Jaap van Donselaar, Raymond IJsselstijn, and Pim van der Giesen helped me to gain access to several EU agencies; David Spence offered me the opportunity to contribute a chapter on agencies to his volume on the European Commission; Manuel Szapiro regularly updated me on the Commission's efforts with regard to EU agencies; Paul 't Hart and Rick Lawson have been sources of inspiration throughout the research; Sebastiaan Princen, Markus Haverland, Tereza Capelos, Monica den Boer, Jaap de Wilde, Per Laegreid, Bertjan Verbeek, Benoit Rihoux, Michelle Cini, Hussein Kassim, Jarle Trondal, Morten Egeberg, Koen Verhoest, Les Metcalfe, and Anchrit Wille commented on various parts of this book.

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Several other people have contributed to this book. Wieteke, Noortje and Coen assisted in gathering the first data as part of a preliminary investigation into the autonomy of EU agencies. Anne Walraven and Thea de Graaff assisted in transcribing the interviews. Maureen Donnelley edited the entire manuscript with great skill.

Many thanks go to my brothers for always standing right beside me, also during the defence. Lennie, I am looking forward to many more eventful years with you, for together is just so much more fun than alone! This book is dedicated to my parents, who taught me about life and encouraged me to discover the world.

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