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## Political Organization in Multi-level Settings:

## Mexican and Latin American Parties and Party Systems after Decentralization

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The more that you read, the more things you will know. The more that you learn, the more places you'll go.

Dr. Seuss



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### Abbreviations and Acronyms

AMLO Andrés Manuel López Obrador (Mexico)

CD Democratic Current (Corriente Democrática - Mexico)
CDE State Executive Committee (Comité Directivo Estatal)
CEN National Executive Committee (Comité Ejecutivo Nacional)
CIDAC Center of Research for Development (Centro de Investigación

para el Desarrollo - Mexico)

COFIPE Federal Code of Electoral Institutions and Procedures (Código

Federal de Instituciones y Procedimientos Electorales - Mexico)

FDN National Democratic Front (Frente Democrático Nacional -

Mexico)

FES Friedrich Ebert Stiftung

IDEA International Institute for Democracy and Electoral Assistance IFE Federal Electoral Institute (Instituto Federal Electoral - Mexico)

IMF International Monetary Fund

ISI Import-Substituting Industrialization

KAS Konrad Adenauer Stiftung

LOPPE Federal Law of Political Organizations and Electoral Processes

(Ley Federal de Organizaciones Políticas y Procesos Electorales -

Mexico)

NAFTA North American Free Trade Agreement

PAN National Action Party (Partido Acción Nacional - Mexico)
PANAL New Alliance Party (Partido Nueva Alianza - Mexico)

PARM Authentic Party of the Mexican Revolution (Partido Auténtico

de la Revolución Mexicana - Mexico)

PAY Yucatán Alliance Party (Partido Alianza por Yucatán - Mexico)
PEMEX Mexican Petroleum Company (Petróleos Mexicanos - Mexico)
PES Social Encounter Party (Partido Encuentro Social - Mexico)

PJ Justicialist Party (Partido Justicialista - Argentina)

PMS Mexican Socialist Party (Partido Mexicano Socialista - Mexico)
PNR Revolutionary National Party (Partido Nacional Revolucionario -

Mexico)

PR Proportional Representation

PPS Socialist Popular Party (Partido Popular Socialista - Mexico)
PRD Party of the Democratic Revolution (Partido de la Revolución

Democrática - Mexico)

PRI Party of the Institutionalized Revolution (Partido Revolucionario

Institucional - Mexico)

PRM Party of the Mexican Revolution (Partido de la Revolución

Mexicana - Mexico)

PRONASOL National Solidarity Program (Programa Nacional de

Solidaridad - Mexico)

PVEM Ecologist Green Party of Mexico (Partido Verde Ecologista de

México - Mexico)

SNTE National Union of Education Workers (Sindicato Nacional de

Trabajadores de Educación - Mexico)

TRIFE Federal Electoral Tribunal (Tribunal Federal Electoral - Mexico)
UDC Coahuila Democratic Unity Party (Partido Unidad Democrática

de Coahuila - Mexico)

### **Preface**

My interest in the relationship between decentralization and political parties developed when I was a junior researcher at the German Development Institute (DIE) in Bonn. Upon completing my MA in 2004, I entered the world of policy advice and became part of a research group commissioned to assess decentralization reforms in Ecuador and to map the role of development cooperation in the process. After decades spent focusing on technical cooperation, the development community has now turned its attention to issues of "good governance". Decentralization is seen as a core component of state modernization programs and considerable efforts are devoted to promoting it. By December 2008 the Inter-American Development Bank alone had granted loans for more than US\$1 billion to support decentralization and the development of subnational government in the Americas (Inter-American Development Bank 2009a). At the same time, however, the realization that development cannot be brought about by external actors and therefore requires the articulation of domestic political strategies has renewed interest in political parties. Party-building has become a prominent item on the agenda of the development community. The thirteen organizations surveyed by the International Institute for Democracy and Electoral Assistance (IDEA), which include the Netherlands Institute for Multiparty Democracy (NIMD) and various German political foundations (e.g. Friedrich Ebert Stiftung), currently spend almost €140 million per year on party assistance (Catón 2007: 12). Yet, while both decentralization and party-building are focal points for development cooperation, the way decentralization affects parties, and how parties are shaped by the state reforms recommended by international institutions, remain poorly understood. This study seeks to shed light on this important relationship.

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The chapters of this dissertation draw on papers presented at a number of conferences and workshops. The Leiden PhD seminar and the Latin American Research Group (OLA) at CEDLA were valuable forums for critical feedback, especially during the early stages of the project. Previous versions of the analysis contained in this study have been presented at the Southern Political Science Association (2007), the Latin American Studies Association (2007), the ECPR Joint Sessions of Workshops (2008), the ECPR Graduate Conference (2008), the Politicologenetmaal (2008), and the Midwest Political Science Association (2009). I thank the discussants and participants at these meetings for their helpful comments and suggestions. An earlier version of the party system analysis in Chapter Six is forthcoming in *Comparative Political Studies*.

Last but not least, I would like to thank my family and friends. Throughout my many years of study, their encouragement has been of decisive importance. I am especially grateful to Ellen, Ingeborg and Susanne, whose friendship has been a source of stability throughout these years of wandering. My sincere gratitude goes to the Salinas family for welcoming me into their home and for sparking my interest in Mexico long before I entered the world of political science. My biggest debt is to my family, old and new, to whom Latin America is mostly a faraway place taking me away from them, and who nevertheless always support my going there. Elize took a keen interest in what I was doing. Heike and Magret supported me in more ways than I can count. Armèn somehow managed to strike a delicate balance between tough criticism and encouragement. His unwavering optimism is contagious, and was a crucial ingredient in the completion of this project. I regret not being able to show this study to my father, who I know would have had many comments and suggestions, but I am glad to share this experience with my mother and sister. I would like to dedicate this book to my family, with my love and gratitude.