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Typhoid fever : aspects of environment, host and pathogen interaction
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Citation

Ali, S. (2006, November 2). *Typhoid fever : aspects of environment, host and pathogen interaction*. Retrieved from <https://hdl.handle.net/1887/4965>

Version: Corrected Publisher's Version

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Note: To cite this publication please use the final published version (if applicable).

Risk factors for transmission of food borne illness in restaurants and street vendors in Jakarta, Indonesia

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Abstract

In a previous risk factor study in Jakarta we identified purchasing street food as an independent risk factor for paratyphoid fever. Eating from restaurants, however, was not associated with disease.

To explain these findings we compared 128 street food vendors with 74 food handlers from restaurants in a cross-sectional study in the same study area. Poor hand-washing hygiene and direct hand contact with foods, male sex and low educational level were independent characteristics of street vendors in a logistic regression analysis. Faecal contamination of drinking water (in 65% of samples), dishwater (in 91%) and ice cubes (in 100%) was frequent. Directly transmittable pathogens including *S. typhi* (n=1) and non-typhoidal *Salmonella* spp. (n=6) were isolated in faeces samples in 13 (7%) vendors; the groups did not differ, however, in contamination rates of drinking water and *Salmonella* isolation rates in stools.

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Poor hygiene of street vendors as compared to restaurant vendors, in combination with faecal carriage of enteric pathogens including *S. typhi*, may help explain the association found between purchasing street food and food borne illness, in particular *Salmonella* infections.

Public health interventions to reduce transmission of food borne illness should focus on general hygienic measures in street food trade, i.e., hand-washing with soap, adequate food handling hygiene, and frequent renewal of dishwater.

Introduction

In a previous case-control study in Jakarta, Indonesia, we identified purchasing foods from street vendors as an independent risk factor for (para)typhoid fever, whereas no such association was found with eating in restaurants.¹ Similarly, in other studies in Indonesia street food was associated with typhoid fever.^{2,3} Several factors may explain this association of street food and (para)typhoid fever, a systemic febrile illness caused by *Salmonella typhi* and *S. paratyphi* A,B or C that only affects humans. For instance, personal hygiene and knowledge of hygienic food preparation⁴⁻⁶, faecal contamination of basic ingredients or water used for food preparation⁷ and/or isolation rates of enteric pathogens⁸, may differ between street food vendors and vendors in restaurants. Although the possible transmission routes of enteric pathogens like *Salmonella* are well-known, the relative importance of the various factors, i.e., the weak link in the transmission chain, is uncertain but of great importance to help focus the most relevant health intervention.

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We therefore examined determinants for transmission of enteric pathogens in commercial food handling in a cross-sectional study in Jakarta. Because of our previous findings in the same area we compared street vendors with vendors from restaurants. In both groups of food handlers we determined faecal isolation rates of enteric pathogens including *Salmonella* spp., assessed the hygiene practices and knowledge about safe food preparation and examined water reservoirs and ice cubes used for consumption. Our findings should be helpful to health authorities for the development of effective methods for the containment of food borne diseases in commercial food handling especially in food stalls and pushcarts.

Material and methods

Study population: From 17 February until 21 May 2003 all food vendors working in the Bidara Cina sub-district in East-Jakarta were approached by graduated medical school students. During the study period the study area was visited daily, during daytime and evenings, until all present food vendors were interviewed. This area of 126 hectares houses 43 829 inhabitants (December 2002) and has been subject to a typhoid fever risk factor study as described elsewhere.¹ Ethical clearance was obtained from the Indonesian National Institute of Health Research and Development (Litbangkes) and the local provincial authorities. A written informed consent was obtained from all food vendors.

A study subject was defined as an individual working as a vendor of foods or drinks in the study area who was physically involved in the preparation or handling of foods. All types of units were eligible for inclusion: restaurants, food stalls, and pushcarts. Some

restaurants and *warung* (i.e., small-scale restaurants often connected to the household of the owner) are subject to six-monthly visits by local health authorities for inspection and education on food hygiene, but food hawkers are not visited. Food stalls are stationary roadside facilities with or without seats. Pushcarts are mobile units that lack seating facilities.

Questionnaires: A standardized questionnaire was used to obtain data on demographic and socio-economic characteristics of the food vendors, recent disease history, hygiene practice, and water sources in the units. Measure of hygiene that were assessed were: defecation during working hours, hand washing before food preparation and after defecation, the use of soap for hand washing, direct hand contact with food items, available water sources for hand washing and dishwashing, the use of soap for dishwashing and the frequency of renewal of dishwater, and the presence of flies on food items. Diarrhoea was defined as three or more loose stools per day. During and following the interview (i.e., a period of in total 30 minutes) the interviewers observed the hand washing hygiene and food handling of the vendors to compare the given answers with the actual practice. Any reported use of soap was verified by screening for the presence of soap in the unit. Knowledge about safe food preparation was tested by a scoring system. Eight diseases were mentioned: diarrhoea, typhoid fever, jaundice, worm infections, pneumonia, skin infections, AIDS, and tuberculosis. Vendors were asked whether these illnesses could be transmitted by food. Also knowledge about vehicles for disease transmission in food processing was tested: i.e., flies, dirty hands, polluted water, cutting boards, traffic fumes, and ill food handlers. For every correct answer one point was given, no point if the answer was not known, and one point subtracted for an incorrect answer.

Sample collection: At every location 150 mL samples were collected from the water source or container with drinking water and dishwater. If piped water was sampled, the bactericidal effect of chlorine during transport was neutralized by addition of 0.1 mL 10% sodium thiosulphate. Ice cubes (150 mL) were collected from cool boxes into sterile bottles. Two stool samples were collected: two gram of faeces into a vial with Cary Blair transport medium for bacteriological examination and ten gram of fresh stool for parasitological examination.

Water examination: The samples were transported on ice, processed within six hours after collection and examined for total and faecal coliform counts by use of Most Probable Number method. ⁹ Serially diluted water samples were incubated in Endolactose broth and Brilliant Green to detect specific colour changes and gas formation. Presence of faecal coliforms (>1 MPN Index / 100 mL) was defined as faecal contamination. ⁹ The upper detection limit was 1600/100 mL.

Stool cultures: Stool samples were cultured in the central reference lab using Selenite enrichment broth (Oxoid Ltd, Hampshire, England). Colonies were plated on xylose-

lysine-desoxycholate, *Salmonella Shigella* agar, and on Triple Sugar Iron agar, SIM Medium (sulphide and indole production and motility) and Simmons Citrate (Oxoid Ltd, Hampshire, England). *Salmonella* bacteria were identified using agglutination anti-sera (Polyvalent, O-9, Vi, h, paratyphi A; Murex Biotech Ltd., Dartford, England) and biochemical tests (Microbact: Medvet Diagnostics, Adelaide, Australia).

Parasitologic stool examination: The second stool sample was processed within 24 hours after collection and microscopically examined after lugol staining, Kato Katz technique, and Harada Mori method for the detection of hookworms.

Feedback: Food vendors were informed about their water quality, instructed on safe food preparation methods, and if necessary treated (worm infections: mebendazole, *Giardia lamblia*: metronidazole). When *Salmonella* was isolated in stool cultures, vendors were subject to follow-up and treatment was administered in case of repeated positive stool cultures.

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Statistical methods: Data was entered twice in EpiInfo 6.04 (CDC, Atlanta, USA), validated and imported in SPSS (SPSS Inc., Chicago, IL, USA) for analysis. T-tests were used for evaluation of normally distributed numerical variables and Mann Whitney U-tests for not-normally distributed numerical variables. Proportions within the group of street food vendors and within the group of vendors from restaurants or *warung* were compared using Chi square tests (χ^2). Measures for association were expressed as odds ratios (OR) with their respective confidence limits (95%-CI) for categorical exposures. To control for confounding a multivariate analysis was performed on the significantly associated risk factors from the bivariate analysis in a logistic regression model by forward likelihood ratio test. For the comparison of hygiene parameters between the two groups we depended on the self-reported methods of hand-washing hygiene after defecation, but not all food vendors reported to defecate during working hours (e.g., due to non-availability of facilities, limited working hours per day, or to business activity). Hygiene parameters were consequently evaluated by multivariate analysis for all food vendors, and additionally in the sub-group of subjects who told to defecate during working hours to confirm overall trends. Significance levels were p-values < 0.05.

Results

Study population: In total 238 food vendors were found to be working in the study area. From these 202 food vendors (85%) were interviewed. Thirty-six food vendors refused participation: 6 worked in restaurants, 13 worked in *warung*, and 17 worked in roadside stalls or pushcarts. Stool specimens could be collected from 175 of the 202 vendors; 27 (13%) refused a sample. We also collected 139 drink water samples from the 149 vendors who offered drinking water to customers, and 172 dishwater samples. The age of food

Table 1. Characteristics of food vendors

Variables	Selling unit			
	Restaurant	Warung	Food stall	Pushcart
n	11	63	110	18
Sex:				
- Male	10 (91%)	15 (24%)	76 (69%)	18 (100%)
- Female	1 (9%)	48 (76%)	34 (31%)	0
Age: median years (IQR)	30 (24-37)	4	0 (35-47)	39 (30-44)
Finished education:				
- Primary school or less	4 (36%)	33 (52%)	70 (64%)	14 (78%)
- Secondary school	7 (64%)	30 (48%)	40 (36%)	4 (22%)
Time working as food vendor:				
- Median (IQR) years	6 (0-18)	5 (2-8)	5 (1-13)	9 (5-20)
Number of customers/day:				
- ≤ 50 customers	9 (82%)	48 (76%)	70 (64%)	5 (28%)
- > 50 customers	2 (18%)	15 (24%)	40 (36%)	13 (72%)
Ownership of the unit:				
- Self owned by respondent	2 (18%)	46 (73%)	93 (85%)	13 (72%)
- Family, rented or employee	9 (82%)	17 (27%)	18 (15%)	5 (28%)
Daily sales ^a:				
- ≤ 100 000 Rp	1 (10%)	33 (53%)	65	(59%) 12 (67%)
- > 100 000 Rp	9 (90%)	29 (47%)	45 (41%)	6 (33%)

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a: Missing data: one food vendor from a restaurant and one from a warung, Exchange rate: 9 400 Rupiah = US \$ 1 (June 2004). IQR, interquartile range

Table 2. Food supply

Variables	Selling unit			
	Restaurant	Warung	Food stall	Pushcart
n	11	63	110	18
Number of sold items	2-87	1-35	1-10	1
Sold foods and drinks:				
- Rice dishes	7 (64%)	46 (73%)	42 (38%)	-
- Noodle dishes	5 (46%)	13 (21%)	14 (13%)	5 (28%)
- Meat dishes	10 (91%)	41 (65%)	52 (47%)	1 (6%)
- Seafood and fish	4 (36%)	35 (56%)	24 (22%)	1 (6%)
- Boiled and fresh vegetables	5 (46%)	48 (76%)	27 (25%)	2 (11%)
- Fried snacks	-	6 (10%)	17 (16%)	2 (11%)
- Fruit juices	7 (64%)	15 (24%)	14 (13%)	-
- <i>Es cendol</i> or <i>es cincau</i> ^a	3 (27%)	1 (2%)	6 (6%)	4 (22%)

a: Iced flavoured coconut milk with insoluble flour particles or leave extracts.

vendors ranged from 18-68 years, no significant difference in age between vendors from the four units was found ($p = 0.11$, ANOVA). Vendors in *warung* were significantly more often female ($p < 0.001$, χ^2) (Table 1).

Education level of the group of vendors from stalls and pushcarts was lower than that of vendors in restaurants and *warung* ($p = 0.03$, χ^2) (Table 1). For 95% of the respondents food vending was a fulltime economic activity during six or seven days a week. Mobile vendors proportionally served most customers per day: 72% served more than 50 customers a day. The small-scale entrepreneurs in food stalls and pushcarts tend to specialize in food items which limits their supply to a few or single items (Table 2).

Hygiene in the grouped units: Seventy (55%) of the vendors from food stalls and pushcarts did not wash their hands before food preparation as compared with 21 (28%) of the vendors in restaurants/ *warung* ($p < 0.001$) (Table 3). Non-use of soap for hand-washing before food preparation was reported in 79% vs. 51%, respectively ($p = 0.002$). Although all vendors reported to wash their hands after defecation during working hours, non-use of soap occurred significantly more frequent in stalls and carts than in restaurants/ *warung* (37% vs. 10%, $p < 0.001$). Direct hand contact with ready-to-eat foods occurred more often in food stalls and pushcarts (63% vs. 36%, $p < 0.001$). The limited facilities for hand- and for dishwashing were demonstrated for 86% of the pushcarts and stalls and 58% of the *warung* and restaurants, because the same water reservoir was used for both purposes ($p = 0.01$). Vendors reported to renew the dishwater in buckets 0-20 times during working hours with the lowest mean frequency in the food stalls and pushcarts (3.1 vs. 6.2, $p < 0.001$). In restaurants/ *warung*, flies on ready-to-eat foods were observed more often ($p = 0.01$) and ice cubes were used more often ($p < 0.001$). Refrigerators for storage of ready-to-eat foods were lacking in 99% of the *warung*, food stalls and pushcarts and 54% of the restaurants.

Knowledge of safe food preparation and recent illness: The score for the knowledge of safe food preparation (maximum score: 14) was not significantly different between the two groups of units (mean score: 5.0 and 5.5 for stalls/pushcarts and restaurants/ *warung*, respectively: $p = 0.15$, t-test). Vendors most frequently indicated diarrhoea (89% of the vendors) and least frequently AIDS (6%) as food borne illness. Ninety-one percent of the vendors from food stalls and pushcarts and 93% from restaurants and *warung* were aware that diarrhoeal diseases could be transmitted by hands ($p = 0.52$, χ^2). In the 30 days prior to the interview 24% of the vendors reported to have suffered from fever, and 23% of the vendors told that they had experienced at least one diarrhoeal episode in the preceding three months. The isolation rate of enteric pathogens and occurrence of diarrhoea in the preceding three months was not correlated ($p = 0.35$, χ^2). The reported occurrence of diarrhoea did not differ between the two groups ($p = 0.19$): OR 0.64 (95%-CI 0.33-1.25) (Table 3).

Table 3. Comparison of hygiene parameters between two groups of food vendors: bivariate analysis

Variable ^a	Food stalls and pushcarts	Restaurants and warung	OR (95% CI) p
- n (202)	128	74	
Hand-washing hygiene:			
- No use of soap for hand washing after defecation (n=74 vs 63) ^b	27 (37%)	6 (10%)	5.46 (2.08-14.33) < 0.001
- Not washing hands before food preparation (n=128 vs 74)	70 (55%)	21 (28%)	3.05 (1.65-5.63) < 0.001
- No use of soap if washing hands before food preparation (n=58 vs 53)	46 (79%)	27 (51%)	3.69 (1.61-8.49) 0.002
- Direct hand contact with ready-to-eat food (n=128 vs 74)	80 (63%)	27 (36%)	2.90 (1.60-5.25) < 0.001
Dishwater:			
- Dishwater is used for washing hands (n=36 vs 31) ^c	31 (86%)	18 (58%)	4.48 (1.37-14.63) 0.01
- Mean number of times dishwater is renewed per day (range)	3.1 (0-15)	6.2 (1-20)	< 0.001
Other factors:			
- Use of ice cubes (n=128 vs 74)	62 (48%)	63 (85%)	0.16 (0.08-0.34) < 0.001
- Flies on food items (n=127 vs 73)	7 (6%)	12 (16%)	0.30 (0.11-0.79) 0.01
- Diarrhoea last 3 months (n=128 vs 74)	26 (20%)	21 (28%)	0.64 (0.33-1.25) 0.19

a: Number of vendors from stalls/pushcarts versus restaurants/warung available for analysis

b: n = 137: only those vendors who reported to defecate during working hours.

c: n = 67: only those vendors who washed utensils/dishes and/or hands before food preparation in buckets.

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Table 4. Comparison of water examination results between two groups of food vendors: bivariate analysis

Variable ^a	Food stalls, pushcarts	Restaurants, warung	OR (95% CI) p
Water examination:			
- Faecal contamination of sampled drinking water (n= 67 vs 72)	40 (60%)	50 (69%)	0.65 (0.32-1.31) 0.23
- Median faecal coliform count in drinking water ^b (n=40 vs 50)	34 (13-105)	46 (19-1075)	0.12
- Faecal contamination of sampled dishwater (n= 102 vs 70)	95 (93%)	62 (89%)	1.75 (0.60-5.07) 0.30
- Median faecal coliform count in dishwater ^b (n= 95 vs 62)	425 (33-1600)	39 (20-900)	0.006

a: Number of vendors from stalls/pushcarts versus restaurants/ warung available for analysis.

b: Median (IQR) MPN index /100 mL, comparison of numbers by Mann Whitney U-test.

Table 5: Results of the stool examination (n=175)

Enteric pathogen	Food stalls and pushcarts (n=110)	Restaurants and warung (n=65)	Total
Non-typhoidal <i>Salmonellae</i>	4 (4%)	2 (3%)	6 (3%)
<i>Salmonella typhi</i>	1 (1%)	0	1 (0.6%)
Hookworms	32 (29%)	14 (22%)	46 (26%)
<i>Trichuris trichiura</i>	26 (24%)	13 (20%)	39 (22%)
<i>Ascaris lumbricoides</i>	3 (3%)	5 (8%)	8 (5%)
<i>Giardia lamblia</i>	2 (2%)	1 (2%)	4 (2%)
<i>Entamoeba histolytica/dispar</i>	2 (2%)	0	2 (1%)

Pathogens were isolated in 86 individuals.

Examination of drinking water: Drinking water sources were bottled water (2), piped water (49), and groundwater extracted by pumps (98). Fifty-three food handlers did not serve drinking water. All respondents reportedly boiled drinking water before storage and serving. The majority of vendors (129, 88%) kept the boiled water in closed plastic jars, jerry-cans or kettles, while 18 vendors (12%) kept it in open containers such as buckets or pans. In the latter case utensils had to be immersed to collect the water from the reservoirs. Of the 139 examined samples 90 (65%) contained faecal coliforms with median 39 (IQR 17-450)/100 mL in the contaminated samples. The location ($p = 0.23$, χ^2), the storage method (i.e., closed or open container) ($p = 0.82$), or the source (pump or piped water) ($p = 0.39$) did not significantly influence the contamination rate. No significant differences were found in the number of faecal coliforms in the contaminated samples for the two groups of units ($p = 0.12$, Mann Whitney U-test) (**Table 4**). Also, the bacterial numbers in the tap or groundwater samples from either closed or open containers did not differ significantly ($p = 0.64$, Kruskal Wallis test).

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Examination of dishwater: In 172 units (i.e., 102 street vendors and 70 restaurants/ *warung*) dishwater was present at the location of vending and this was consequently examined; 157 (91%) of the 172 dishwater samples were contaminated with a median faecal coliform count of 140 (IQR 23-1600)/100 mL. The faecal coliform counts in dishwater from stalls and pushcarts were higher than that from the restaurants and *warung* ($p = 0.01$, Mann Whitney U-test) (**Table 4**). The median faecal coliform count in 46 buckets used both for washing hands and dishes was higher than in the 17 buckets only used for dishwashing: 323 (IQR 28-1600) vs. 20 (IQR 15-1600)/100 mL ($p = 0.06$, Mann Whitney U-test). The presence of detergent significantly decreased the number of faecal coliforms in dishwater: median 40 (IQR 17-1600) vs. 900 (IQR 34-1600) /100 mL where soap was absent ($p = 0.005$, Mann Whitney U-test).

Examination of ice cubes: Ice cubes were used in drinks by 125 (62%) of the vendors. We collected 23 ice samples from 3 pushcarts, 14 food stalls, 4 *warung* (two samples at one location) and 1 restaurant. All ice cubes were contaminated, with a median faecal coliform count 500 (IQR 170-1600)/100 mL. Most of the ice cubes had been purchased from ice vendors (70%), but no significant differences in faecal coliform numbers between purchased or self-made ice cubes were observed ($p = 0.15$, Mann Whitney U-test). Fifteen food vendors (68%) collected ice cubes with their hands and seven used tools in cool boxes, but faecal coliform counts did not differ significantly by method of handling ($p = 0.25$, Mann Whitney U-test).

Stool examination: In 86 vendors (49%) pathogens were detected. Directly transmittable pathogens (i.e., *Salmonella* spp., *Giardia*, and *Entamoeba*) were isolated in 13 (7%) (**Table 5**). *S. typhi* was isolated in the stool from a 25 year-old male mobile vendor selling iced flavoured drinks. Two repeated stool cultures in three week-intervals were negative. He

reported not to have suffered from prolonged fever in the preceding six months or from previous typhoid fever. Both *Salmonella* spp. and hookworms were detected in the stools from two food vendors. Faecal carriage of non-typhoidal *Salmonellae* was equally frequent in both groups ($p = 0.33$): OR 1.19 (0.18-9.65).

Parasitology: Single parasite infestations were detected in the stools of 63 vendors (36%), and dual infestations in 18 vendors (10%) (**Table 5**). The most frequent combination was hookworm infection with *Trichiuris trichura* ($n = 12$) or with *Ascaris* ($n = 3$). Two other combinations were *Ascaris* or *Giardia* with hookworms and *Trichiuris* with *Giardia*.

Infestation rates of street food vendors (49%) and restaurant/ *warung* employees (42%) were non-significantly different ($p = 0.63$): OR 1.36 (0.73-2.52).

52 **Differences in hygiene parameters between restaurants/ *warung* and stalls/carts:** All study findings were summarized to compare hygiene parameters of the two groups by bivariate analysis (**Table 3, 4**). Significantly different features in food stalls and pushcarts were poor hand-washing hygiene including less use of soap, direct hand contact with food items, and poor standards of dishwashing with higher median faecal coliform counts in dishwater. In restaurants and *warung* ice cubes were used more often because of the available cooling facilities and/or more frequent supply of drinks, and flies were observed more often on ready-to-eat foods. In a multivariate analysis including only the subjects who reported defecation during working hours ($n = 137$), independently associated features of food vendors from stalls and carts were not washing hands before food preparation (OR 7.51 [2.44-23.05]), direct hand contact with foods (OR 2.76 [1.04-7.33]), and male sex (OR 7.81 [2.79-21.83]). Also the numerical variable ‘frequency of renewal of dishwater’ was independently associated with food stalls and pushcarts (OR 0.77 [0.65-0.91]) which means that the lowest frequencies of renewal occurred significantly more often in the latter group. In a multivariate analysis for all vendors (i.e., without the variable of hand-washing hygiene after defecation and without the dishwater examination results, which reduced the number of vendors available for analysis) poor hand-washing before food preparation (OR 4.20 [1.97-8.93]), direct hand contact with foods (OR 2.54 [1.22-5.29]), and male sex (OR 5.45 [2.59-11.48]) remained independently associated, but then also less use of ice cubes (OR 0.25 [0.11-0.57]) and lower educational level (OR 2.35 [1.13-4.88]) were independently associated with food stalls and pushcarts (**Table 6**).

Table 6. Multivariate comparison of vendors from food stalls/pushcarts and vendors from restaurants/*warung* using logistic regression analysis

Variable	Odds ratio (95% CI)
No hand-washing before food preparation	4.20 (1.97-8.93)
Direct hand contact with foods	2.54 (1.22-5.29)
Use of ice cubes	0.25 (0.11-0.57)
Male sex	5.45 (2.59-11.48)
Low educational level	2.35 (1.13-4.88)

Discussion

This cross-sectional study in Jakarta compared street food vendors with vendors from restaurants to identify specific risk factors for the transmission of food borne illness, in particular (para)typhoid fever, in pushcarts and food stalls that could explain the association of street food and (para)typhoid fever observed in a previous study. The main findings are that one in every twenty-five food vendors excreted *Salmonella* spp. including one *S. typhi* in their faeces, but that isolation rates did not differ between the two groups. Similarly, reported diarrhoeal episodes occurred equally frequent in both groups and drinking water of poor quality was found in all units. Consequently, as possible pathogens are equally prevalent in both groups, other determinants of transmission, such as hygiene, should determine the association of (para)typhoid fever and street food. We demonstrated that infrequent hand-washing, non-use of soap, direct hand contact with foods and inadequate dishwashing hygiene in food stalls and pushcarts – all characteristics that could likely result in bacterial contamination of street food – may help explain the above-mentioned association. In addition, the street food vendors had a lower educational level than the other vendors, yet were equally aware of transmission factors. However, that knowledge was not applied to food-handling practice. One reason is that most street vendors are small-scale entrepreneurs with limited (washing) facilities and limited financial resources who tend to compromise food safety for financial issues. ⁴

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These conclusions depend on the validity of our study design and in this respect some issues should be raised. First, we included all present food vendors in the study area by active search during daytime and evenings until all food vendors were approached. This method of inclusion and the variety of included units in terms of the vended food items provide a reliable representation of food vending units and the Indonesian cuisine. Since the offered food items are prepared in characteristic ways to guarantee an universal taste of specific dishes all over Indonesia, and the preparation occurs in similar conditions (i.e., the same limitations as found in the food stalls and pushcarts), we assume that our findings are representative for food preparation procedures in Indonesia, especially in urban districts of lower socio-economic standards. Second, the prevalence of faecal excretion of *Salmonella* bacteria of four percent is likely an underestimation, because we cultured a single stool sample from every vendor. Multiple stool cultures are advocated to establish carrier rates more definitively, because of the intermittent excretion of pathogenic bacteria in faeces. ¹⁰ Indeed, an earlier cross-sectional study in Jakarta found a prevalence of *Salmonella* spp. carriers of 8.4%. ¹¹ The identification of 1 typhoid carrier in 175 individuals (0.6%) from our study is in line with that observed in other regions of endemicity, e.g., in Chile (0.69%). ¹² However, the essential issue is not the exact rate of faecal carriage per se but the finding that prevalence of faecal carriage was equal in both groups.

Third, we were unable to examine the direct health risk for consumers of street food, since bacterial contamination of the foods and drinks or basic ingredients was not examined. However, a previous study in Jakarta had demonstrated that beverages and meals are frequently contaminated with faecal coliforms, *Salmonella-Shigella* spp., and *Vibrio cholerae*.¹³ As a consequence, we focused on the role of food handlers in the transmission of food borne illness.

54 Last, the more frequent use of ice cubes and observation of flies on foods in restaurants and *warung* could certainly contribute to transmission of food borne diseases by this group as well. Enteric pathogens can survive freezing¹⁴ and flies have been implicated as vehicles for transmission of food borne diseases.¹⁵⁻¹⁷ The contamination level of ice cubes was not influenced by unhygienic handling in the units, suggesting that contamination may as well originate from the production or transport of the ice cubes by the ice distributors. Although these two risk factors for food borne illness were more prominent in the restaurants and *warung*, the poor hand-washing hygiene and direct contact with foods in food stalls and pushcarts most likely outweigh the two other transmission routes of food borne illness because of a greater probability of a high inoculation size.

From literature it is evident that proper hand washing is one of the most effective measures to control the spread of pathogens in food handling.¹⁸ Greater priority to hand washing with soap should be given, considering the high isolation rates of enteric pathogens and also the poor sanitary conditions in Jakarta. The latter could be concluded from the high prevalence of trichiuriasis and hookworm infections, which is an indirect indicator of unhygienic human waste disposal. Also, in Jakarta bacterial gastro-intestinal diseases such as (para)typhoid fever, shigellosis and *Campylobacter* infections are endemic.¹⁹ These data imply frequent faecal-oral transmission, probably by inadequate hand washing hygiene. Bacteria can multiply rapidly, particularly when food items are stored in stalls and pushcarts that lack cooling facilities. Therefore, initial contamination of food with low numbers of bacteria as a consequence of improperly washed hands can result in sufficient numbers to cause disease in customers. Food can also be contaminated on soiled dishes or kitchen surfaces, because Gram-negative bacteria can survive on hands, dishes, washing-up sponges, and kitchen surfaces and be transmitted in sufficient numbers to foods.²⁰⁻²³ The immersion of soiled hands in dishwater, the infrequent use of detergent, and the infrequent refilling of buckets were three factors that generated favourable conditions for survival of pathogens in dishwater and on dishes. Our study also demonstrated that the use of detergent was effective in reducing the bacterial numbers in dishwater.

Next to food as a vehicle for transmission of *Salmonella* infections drinking water might also play a role in Jakarta. More than half of the water samples were faecally contaminated which implies that drinking water sources and human excreta disposal are not fully sepa -

rated. However, contamination rates and levels in the two groups of food vendors did not differ. We are uncertain whether all vendors boiled their drinking water, but boiling water before consumption is not the ultimate safeguard against waterborne diseases, if storage methods and handling are insufficient to prevent contamination.^{7,24} However, no recommendations on safe drinking water sources or storage methods could be made on the basis of our data.

Our report should not be interpreted as a plea to stop the street food trade. Street-vended foods are an essential part of the daily diet for low-income groups in Indonesia and its variety allows the uptake of most essential nutrients. Food vending is also an essential economic activity for many low-educated residents. Rather, practical modifications should be introduced to reduce the risk of bacterial contamination of foods and spread of food borne diseases in Jakarta, while nutritional and economic benefits are preserved.²⁵ First, the presence of carriers among food vendors gives cause for close monitoring of newly diagnosed cases of typhoid and paratyphoid fever among food handlers. Public health authorities should incorporate food stalls and pushcarts in their inspection and education programmes to monitor hygienic food preparation and hand-washing hygiene. In this respect, the distribution of soap, detergent or hypochlorite can be considered as an effective intervention method for the reduction of food borne illness.^{7,26} Second, street food vendors should be stimulated to use public pumps or taps from local health centres for the frequent renewal of dishwater. Third, the production, transport and handling of ice cubes merit the attention of public health authorities. Finally, the protection of foods from flies in restaurants and *warung* should be promoted.

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Acknowledgements

Funding was obtained through the Royal Netherlands Academy of Sciences and Arts (KNAW). We thank the technicians of the Mitra Internasional Hospital Microbiology Lab, Jakarta, and the technicians of the department of Parasitology of Universitas Indonesia for the examination of the stools samples. We also thank the technicians of the Nusantara Water Centre in West-Jakarta for the water examination. This study could not have been done without our research-assistants.

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