



Universiteit  
Leiden  
The Netherlands

## The Predicaments of Publicness

Pesch, U.

### Citation

Pesch, U. (2005, October 12). *The Predicaments of Publicness*. Eburon Academic Publishers, Delft. Retrieved from <https://hdl.handle.net/1887/3480>

Version: Corrected Publisher's Version

License: [Licence agreement concerning inclusion of doctoral thesis in the Institutional Repository of the University of Leiden](#)

Downloaded from: <https://hdl.handle.net/1887/3480>

**Note:** To cite this publication please use the final published version (if applicable).

# Contents

---

<b>Foreword</b>		v
<b>Part I:</b>	<b>The Problem of Public Administration</b>	1
	1. Understanding the Publicness of Public Administration	2
	1.1 Research Questions	3
	1.2 The Methodical Framework	8
	1.3 Concepts and Meanings	15
	1.4 Finding the Right Scope of Publicness	19
	1.5 The Road Map for this Book	28
<b>Part II:</b>	<b>The Liberal Model of Publicness</b>	31
	2. The Antecedents of the Liberal Model of Publicness	32
	2.1 The Declaration of Rights of Man and Citizen	33
	2.1 The Antique Roots of Public and Private	37
	2.3 Public and Private in the Modern City	41
	3. The Elements of the Liberal Model of Publicness	47
	3.1 The Public/Private Distinction in Political Liberalism	49
	3.2 The Organic Mode of the Publicness and Privateness	54
	3.3 Economic Liberalism: Market versus State	59
	3.4 The Liberal State	63
<b>Part III:</b>	<b>Public Administration and its Study</b>	67
	4. From the Liberal Model of Publicness to Public Administration	68
	4.1 Stages of Increasing Confusion	69
	4.2 Public Administration in the United States	71
	5. Arguments for the Expansion of the State	74
	5.1 New Liberalism and the Public Interest	75
	5.2 The Theory of Market Failures	81
	5.3 The Standard Approach to Public Organizations	86
	6. The Rise and Study of Public Administration	90
	6.1 The Managerial Revolution and the Emergence of the Study of Public Administration	92
	6.2 The Challenge of Rationality: Simon	95
	6.3 Organizations as Agencies and Enterprises: Dahl and Lindblom	102
	6.4 A New Appraisal of Publicness: The Minnowbrook Perspective	105

7. The Many Faces of Publicness in Public Administration	108
7.1 The Dimensional Approach of Wamsley and Zald	108
7.2 Managerial Perspectives	113
7.3 The Blacksburg Manifesto	116
7.4 The Introduction of Privatism in the Public Domain	120
7.5 The Publicness of Public Organizations	124
<b>Part IV: Individual Responsibility in the Age of Organizations</b>	<b>129</b>
8. Three Types of Accountability Forums	130
8.1 Three Problems	130
8.2 Structures of Accountability	133
9. Organizations versus Market and State	140
9.1 The Moral Threat of Blurring the Public/Private Distinction	141
9.2 Two More Dimensions of Publicness	145
9.3 The Problem of the Many Hands	149
10. The Civil Servant as a Citizen	157
10.1 The Legislative Role of the Administrator	158
10.2 The Problem of the Dirty Hands	163
10.3 Integrity and Whistleblowing	167
10.4 Moral Experience	170
<b>Part V: The Predicaments of Publicness</b>	<b>175</b>
11. Concluding Remarks	176
11.1 The Publicness of Public Administration	177
11.2 The Predicaments of the Study of Public Administration	181
Appendix: The Declaration of Rights of Man and Citizen	188
References	190
Index	204