

Whose responsibility is it anyway? Dealing with the consequences of new technologies

Vedder, A.H.; Custers, B.H.M.; Sollie P., Düwell M.

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¹¹ Chapter 3 ¹² Whose Responsibility Is It Anyway? Dealing ¹⁴ with the Consequences of New Technologies

Anton Vedder and Bart Custers

Abstract The infrastructure of our information and communication networks is 13 quickly developing. All over the world, researchers are successfully working on 14 15 higher capacity data transmission and on connectivity enhancement. Traditional limitations of time, space and quantity are gradually loosing their grip on the availabil-16 17 ity and accessibility of information and communication. These developments will change the world for the better in many ways. They can, however, have drawbacks 18 as well. These are primarily concerned with the societal impact of the broader use of 19 the technologies after they have been introduced into the market. In this chapter, we 20 21 ask in which stage of the process of designing, developing, producing and introduc-22 ing into the market of the technology these consequences should be identified, and by whom this should be done. We also focus on the responsibilities for addressing 23 and solving these drawbacks. In this latter part of the essay, we detach ourselves a 24 little from the practical setting of fast and ubiquitous networks and address a recently 25 often heard claim, i.e., that reflection on the social, moral and legal aspects of tech-26 nology should primarily take place in the phase of development so that solutions 27 of possible problems can be quasi built into the device. We take a critical stance 28 towards this claim and argue that concern and care for the social, moral and legal 29 aspects should take place during the whole process, by different parties to the extent 30 of their specific capacities and possibilities. 31

Keywords Ethics of technology · Responsibility · Privacy · Security · Reliability · Equal access to information

3.1 Introduction

The infrastructure of our information and communication networks is quickly developing. All over the world, researchers are successfully working on higher capacity data transmission and on connectivity enhancement. Traditional limitations

A. Vedder (⊠)

Tilburg Institute of Law, Technology, and Society, Tilburg University, Tilburg, The Netherlands

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A. Vedder and B. Custers

of time, space and quantity are gradually loosing their grip on the availability and 01 accessibility of information and communication. These developments will change 02 the world for the better in many ways. They can, however, have drawbacks as well. 03 These have to do with the quality of information, and the privacy, security, and 04 accessibility of information and communication. They are primarily concerned with 05 the societal impact of the broader use of the technologies after they have been intro-06 duced into the market. Subsequently, we will ask in which stage of the process of 07 designing, developing, producing and introducing into the market of the technology 08 these consequences should be identified, and by whom this should be done. Finally 09 we will focus on the responsibilities for addressing and solving these drawbacks. In 10 this latter part of the essay, we will detach ourselves a little from the practical setting 11 of fast and ubiquitous networks. We will address a recently often heard claim, i.e., 12 that reflection on the social, moral and legal aspects of technology should primarily 13 take place in the phase of development so that solutions of possible problems can be 14 quasi built into the device. We will take a critical stance towards this claim and argue 15 that concern and care for the social, moral and legal aspects should take place during 16 the whole process, by different parties to the extent of their specific capacities and 17 possibilities. 18

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3.2 Ultrafast Communication

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Easy and fast network access is being realized in different ways. One way in which 23 this is done, is by implementing high-capacity optical connections and flexible 24 access to and in home networks. The use of a variety of wireless networks is 25 rapidly growing. Examples are wireless local area networks, bluetooth and mobile 26 telephony. The growth of both of these wireless networks and fibre-to-the-home 27 connections will dramatically increase the need for more capacity in the wired part 28 of the network. During the last decade, a vast amount of optical fibre cable has been 29 installed in communication networks all over the world and even today new cables 30 are laid at an astonishing rate. Especially the increasing number of fibre-to-the-home 31 connections will put enormous pressure on the capacity of the upper hierarchy of 32 long-distance networks. Most of the growth will be due to the expanding internet 33 traffic. 34

In fact, these technological developments seem to be exponential. According 35 to Moore's Law, the number of transistors on an integrated circuit (a "chip" or 36 "microchip") for minimum component costs doubles every 24 months (Schaller, 37 1997). This more or less implies that storage capacity doubles every two years or 38 that data storage costs are reduced by fifty percent every two years. This empirical 39 observation by Gordon Moore was made in 1965; by now, this doubling speed is 40 approximately 18 months. Moore's Law deals with storage capacities, but similar 41 observations are made for communication speed and volume. According to Gilder's 42 Law, the total bandwidth availability of US communication systems has tripled 43 every twelve months since the 1980s and will expand at the same rate for the next 44 30 years to come (Raessens, 2001). Moore's Law is not only about making existing 45

technologies more efficient. It also takes into account the new ideas and inventions in the field of information technology. The latest developments to increase the speed and volume of information transfer on communication networks are focused on changing from electronic communication to optical communication. This is likely to result in a significant increase in the speed and volume of information transfer on communication networks. This new type of communication is referred to as *ultrafast communication* (Miller, 2004).

⁰⁸ Ultrafast communication networks are mainly based on optical communication.
 ⁰⁹ Without doubt, light has become the dominant medium for transmitting information.
 ¹⁰ In fact, photonics is considered to be the most important key technology of this
 ¹¹ century, to such an extent that one might refer to the present century as that of the
 ¹² photon, just like last century was that of the electron.

A crucial element in every network is the communication node, a facility in 13 which information packages are received, inspected, buffered, labeled, redistributed 14 and sent out again. They are present in every network, and the demand for higher 15 capacity and throughput will manifest itself first at the higher levels of the network 16 hierarchy. Presently, these nodes are fully electronically operating. This means that 17 incoming optical signals are converted into electronic signals, then electronically 18 processed, i.e. identified, buffered and labeled, and finally converted back into opti-19 cal signals and transmitted to the user or to a next node. The processing speed of one 20 conventional electronically operating node is generally 1 Gbit/s, i.e. 10⁹ data bits per 21 second. This may seem incredibly fast, but one should realize that the transmission 22 capacity of a single ordinary optical fibre transmission cable is generally more than 23 100 Tbit/s, more than 100,000 times higher capacity than one electronic node. This 24 means that if the fiber links in a telecommunication network are used to their full 25 potential, the communication nodes will become bottlenecks for fast processing and 26 rerouting of the data packages. Congestion of the whole network will unavoidably 27 happen, not to speak of the danger of data packages getting lost forever. The solu-28 tion to this problem is to develop a sufficiently fast alternative technology for data 29 processing, preferably at teraherz speed, on the basis of which new types of nodes can be constructed. The potential maximum bit rate for a telecommunication link 31 is set by the above-mentioned optical bit transmission capacity of the glass fiber. In 32 order to deal with this enormous capacity in the node and to avoid the previously 33 mentioned congestion problem, it would be very logical to stay in the optical domain 34 all the way and hence make the network nodes optical as well. This means that a 35 basic ultrafast optical device technology should be developed which will make the 36 realization of all types of functionalities possible, such as, buffering of data, header 37 recognition, switching of packages and regeneration of pulses. These devices must 38 allow digital processing functions to be performed on data signals while "on the fly" 39 and never leaving the optical domain (Cotter et al., 1999). 40

The engineers working on these devices find themselves in a situation comparable to that of the microelectronical challenge for electronic information processing in the1960s. Knowing the basic components needed for realizing the necessary functionalities, the challenge then was to realize microelectronical building blocks that could be integrated onto one single electronic chip device. We all realize now that

this development led to a revolution in electronic devices, ultimately bringing fast 01 electronical equipment within reach of the general public; the personal computer 02 being the most remarkable example. The ambition of Photonics is to make all of 03 this much faster, not only in transmission speeds but also in bit manipulations per 04 second. At the same time, the photonic circuits should become less power consum-05 ing in order to create opportunities for personal applications in portable versatile 06 communication devices or for personal electronic health care. Thus, light will in-07 fluence our way of living to an extent we never could have imagined just a few 08 decades ago. Photonics will play a crucial role-often the central role-in our daily 09 life, notably in the ways we communicate and in the tools we use to explore the 10 frontiers of science. 11

To realize the photonic ambition, one needs to find optical alternatives for each 12 electronic building block, such as flips flops, gates, buffers, memories, shift regis-13 ters, transistors etc. The information in electronics is normally present in the form 14 of binary units or bits, simply on or off. This is less restrictive in the photonics 15 domain, since here the possibility of different parallel wavelengths in addition to the 16 binary information handling introduces per wavelength channel an enormous flex-17 ibility in the way the information is digitized, which introduces a lot more design 18 possibilities. 19

In short, new technology is developed for all-optical ultrafast signal processing and handling. This will lead to all-optical ultrafast telecommunication nodes that can handle the full potential of the existing optical fiber transmission capacity. Alloptical building blocks have been realized in concept and the first integrated device versions will soon be fabricated. This development will make telecommunication networks in general and the Internet in particular orders of magnitude faster.

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3.3 Consequences

In this section we will focus on a number of possible drawbacks. We focus on quality and security of information and communication, privacy, public security, accessibility, and exclusivity. We will provide only an overview of these drawbacks here, since detailed discussions are beyond the scope of this contribution.¹

3.3.1 Quality and Security of Information and Communication

The introduction of the Internet has brought about considerable changes in the ways in which people communicate and disseminate and gather information. Remarkably,

 ⁴² ¹ For more detailed discussions we refer to earlier publications, e.g., for more on quality and
 ⁴³ reliability, see Vedder and Wachbroit (2003) and Vedder and Lenstra (2006). For more on the
 ⁴⁴ drawbacks regarding privacy and public security, see Custers (2008) and for more on the drawbacks
 ⁴⁵ on exclusivity and the digital divide, see Compaine (2001).

people's ways of assessing reliability of information and safeguarding the secu-01 rity of communication are still, to a high degree, geared to traditional media. 02 (Vedder, 2002) They relate to the—often institutionally embedded—signs of author-03 ity of the sources and intermediaries and to the recognisability of the details of the 04 process of the transactions involved. With the growing speed of the information and 05 communication networks two characteristics of the Internet are further enlarged. 06 First, as the number of content providers and the ease of uploading information 07 further increases assessing the true nature of sources and intermediaries of infor-08 mation becomes more difficult. Second, as the technologies involved become more 09 sophisticated and complicated, the processes of interaction become less transparent. 10 All of this diminishes the possibilities of assessing the trustworthiness of partners in 11 communication and of information content providers, and of assessing the validity 12 and reliability of information and of ensuring the security of transactions (Vedder 13 and Lenstra, 2006). 14

Sometimes, the drawbacks of limited quality or reliability of information may 15 not be obvious. However, some examples may illustrate the consequences of lacking 16 data quality or flawed security. For instance, many people tend to increasingly rely 17 on the use of medical information on the Internet for diagnosing their own medical 18 situation. Since not everyone is a medical expert, this may lead to errors in such 19 diagnosis. As a result, people may start to use the wrong medication or treatment. 20 Obviously, not all medication can be obtained without seeing a health care pro-21 fessional, but the Internet also provides plenty of options of ordering medication 22 abroad. Medication produced in countries with less strict quality assurance may 23 result in even worse consequences. 24

Another example of how limited reliability and security of information on the 25 Internet may have serious drawbacks concerns financial data. *Phishing* is the process 26 of attempting to acquire personal information, such as passwords and credit card 27 details, from people by pretending to be a trustworthy person or organization. A 28 phishing attempt usually involves an email that asks users to fill out their personal 29 data. Such emails may look reliable to the users, they may even be exact copies 30 of messages from their own bank, in order to convince users to hand over their 31 personal data. Once the data are sent, they can be used by the criminals to make 32 financial transactions for their own benefit. 33

Reliability in the epistemologically normative sense that is relevant here is a 34 matter of proper justification in terms of "content criteria" and "pedigree criteria" 35 of reliability (Vedder and Wachbroit, 2003; Vedder, 2005). "Content criteria" refer 36 to the conditions or criteria of reliability that are a function of the content of the 37 information itself. Among these are the criteria of evidence that mostly belong to 38 the domain of experts-people familiar with the subject or with a specific edu-39 cational background or experience. Other examples of content criteria are logical 40 criteria and, arguably, subject-matter criteria. "Pedigree criteria" are the conditions 41 or criteria of reliability that relate to the authority and the established legitimacy 42 and credibility of the source or intermediary of the information. Pedigree criteria 43 are not merely used by non-experts. Experts use them as well. Pedigree criteria are 44 established by credibility-conferring institutions. Here one can think of institutions 45

in a very broad way, ranging from well-organized institutes to broader—sometimes
 intricate and tangled—networks of cultural and societal arrangements. Earlier re search has shown that many problems regarding reliability of online information
 on the Internet are not problems of information *lacking* reliability, but of receivers
 misperceiving or not perceiving (un-) reliability.

The very possibility of adequately recognizing pedigree criteria will increasingly 06 diminish where fast networks with enhanced connectivity are concerned. Increas-07 ingly often, a content provider will be anonymous or will have merely a virtual 08 identity. Also, the lack of traditional intermediaries (such as libraries, librarians, 09 specialized publishers) has a negative influence on the capabilities of information 10 seekers to assess the reliability of information. These kinds of factors leave the users 11 often without clues or any indication whatsoever about the character, background, 12 and institutional setting of the content provider. As the accessibility to a broader 13 public of information originally intended for experts increases, the absence of in-14 termediaries becomes gradually more problematic. Finally, as the connectivity and 15 the possibility of providing content through networks increase, the opportunities for 16 content providers to present themselves as others than they are-resulting in mis-17 information and, for instance, phishing-will multiply accordingly. Consequently, 18 there will be a growing need for-not only-the development of new credibility 19 conferring systems, but even for possibilities of identification and authentication of 20 content providers. 21

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3.3.2 Privacy and Public Security

Another issue is the role of ultrafast networks in public security and its implications 26 for the privacy of individuals. Currently, lots of information on communication is 27 collected and processed by judicial authorities and intelligence services themselves 28 and by third parties such as telecom corporations and internet providers to support 29 governments in their fight against crime and terrorism (Vedder et al., 2007) This 30 surveillance can be distinguished in two main types, i.e. tapping and data retention. 31 32 Tapping, or wire tapping, has been used for a long time and aims at monitoring the contents of any specific communication, such as phone call or an e-mail. In most 33 34 modern countries there are very strict regulations to comply with before tapping is allowed. Data retention is a more recent form of surveillance. It is not aimed at 35 the contents of any communication, but on the traffic data, i.e., surveillance of the 36 call detail records of telephony and Internet traffic and transaction data. In March 37 38 2006 the European Union adopted a directive that requires telecom operators and Internet providers in all member-states to implement data retention systems for both 39 telephone and Internet traffic.² Data retention focuses on the storage of call detail 40

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⁴³ ² Directive 2006/24/EC of the European Parliament and of the Council of 15 March 2006 on the retention of data generated or processed in connection with the provision of publicly available

electronic communications services or of public communications networks and amending Directive 2002/58/EC

⁵ tive 2002/58/EC.

records of telephony and Internet traffic and transaction data. Basically this concerns
 phone calls made and received, emails sent and received and web sites visited. These
 data provide an idea of who stays in contact with whom, when and how frequent.
 When possible, further identifying information may be added, as well as location
 data.

The new generation of ultrafast communication networks is likely to be a com-00 bination of optical and wireless. The former is relatively hard to tap; the latter is 07 relatively easy to tap. Particularly for the wireless parts of ultrafast communication 08 it is therefore recommended that cryptography is used to prevent unauthorized tap-09 ping. However, the cryptography used should not be too strong to be deciphered in 10 cases in which tapping is allowed. The use of trapdoors and technologies such as 11 key recovery systems, key escrow systems and trusted third-party encryption may 12 be helpful to achieve this. These are systems and technologies in which exceptional 13 access is possible. This enables users with additional information to circumvent the 14 regular access and security procedures. For more detailed information, see Abelson 15 et al. (1998) and Akdeniz (1998). 16

Whereas tapping concerns the contents of the communication, data retention 17 focuses on storing and analyzing communication data, particularly call detail records 18 regarding phone calls and Internet traffic. Ultrafast networks will require larger ca-19 pacifies for storing and analyzing data. The former is relatively easy, since storage 20 capacity is ever increasing (though the costs involved are subject of a major discus-21 22 sion); the latter is a significant problem. Analyzing vast amounts of data needs to be done in automated ways, such as with the use of data mining. However, most data 23 mining technologies are not yet very sophisticated for large-scale use. Furthermore, 24 a major disadvantage is that the risk profiles resulting from the automated analyses 25 may not be accurate, see Custers (2003). False-positives may result in investigat-26 ing and even arresting innocent people. False-negatives may result in criminals 27 and terrorists being out of scope. When risk profiles have limited accuracy, they 28 should only be used with the utmost care, in order to prevent investigating and ar-29 resting innocent people. It is recommended to keep performing double checks on existing risk profiles and not to merely rely on data in databases, but also perform 31 significant field work. In order to prevent the worst forms of unjustified discrimina-32 tion and social polarization, it is recommended not to include sensitive personal 33 data, such as religion and ethnic background, in the risk profiles, see Custers 34 (2004).35

In sum, tapping and data retention in the age of ultrafast communication net-36 works may be very useful to reveal criminal and terrorist networks and to find first 37 offenders. Both aspects are increasingly needed in the fight against crime and ter-38 rorism. However, because of the increasing amounts of data that are communicated 39 over ultrafast networks, it is absolutely necessary to make, from the outset, selec-40 tions on which data should be collected. Even though all data can be stored, it is 41 not recommendable to do so, because the overview will be lost. A better idea is 42 to make a selection of the data that may be useful. This will be a more targeted 43 and effective approach than storing and analyzing all available data. This will be 44 a lesser infringement of the privacy of those data subjects whose data is involved, 45

particularly of those who are innocent. Obviously, privacy infringements may be 01 allowed in some cases, both from a moral and a legal perspective, particularly when 02 dealing with organized crime and terrorism, but such infringements should be lim-03 ited to a minimum. According to Etzioni (1999), limitations of privacy should only 04 occur when there is a well-documented and macroscopic threat to the common good 05 at stake. Even then, it should be considered whether the intended measures limit-06 ing the privacy are effective and whether the goal cannot be achieved with other 07 measures that are less privacy-invasive. When this is the case and the privacy of 08 individuals or groups of people is actually violated, measures should be considered 09 to treat undesirable side effects. 10

3.3.3 Accessibility and Exclusivity

In the last decades, it has become clear that people are not only increasingly using 15 information and communication technologies, but are also becoming increasingly 16 dependent on them. As a result, many actions that people used to do in person 17 or on paper are now performed digitally. For instance, many people are no longer 18 booking their flight tickets through a travel agency in town, but use the Internet. In 19 many countries, people request their tax returns via their home computers, no longer 20 using paper files. Instead of going to a shop to buy a CD, many people nowadays 21 22 download their music from the Internet. The dependency of people on information and communication networks raises questions on the accessibility and exclusivity 23 of these networks. These questions are closely related to the debate on the so-called 24 digital divide. For more on this debate, see, for instance, Compaine (2001), Van 25 Dijk (2005), Mossberger et al. (2003). 26

Ultrafast communication networks are likely to introduce two barriers of access 27 to users: costs and knowledge. These access barriers may result in excluding groups 28 of people from access to these networks. In the early stages of introduction of new 29 technological developments, it is likely that the costs will be kept low in order to get a critical number of users that communication networks usually require. This 31 is a different approach the normally used in non-networked technologies, such as 32 apartments, cars, or books, in which cases profit has to be made from selling the 33 product itself. After a sufficient number of users is connected to the network, profit 34 has to be made to compensate investments that were made, and costs for consumers 35 to buy the products and services offered on the network will increase. These costs 36 may decrease again after the introduction of more competition. Generally spoken, 37 the number of users may depend on the costs involved and even though costs may 38 be kept low, it is likely that there will always be groups (small or big) of people who 39 are excluded. 40

The same goes for the knowledge that is required from users of sophisticated networks. In general, older people seem to have more trouble adapting to the latest technological developments. New technologies may expect more of users regarding education levels and may require users to be able to adapt to new concepts, such as using a mouse or a touch screen or talking to a computer on the phone. This

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may also result in excluding some groups of people from access to communication
 networks.

When larger groups of people are excluded from the networks, this may cause social polarization between those who are included and those who are excluded. Apart from social polarization, another effect of exclusive networks may be the limited number of providers of structure and content, which may lead to manipulation of the information provided.

Because digital services may address most customers and may involve fewer 08 costs, it may ultimately no longer be profitable for companies to have offices in 09 town where people can go to for their products or services. As a result of Internet 10 trade, many music stores, travel agencies and bank offices have already downsized 11 or closed. It is expected that many more will follow in the years to come. This is 12 likely to increase the exclusivity of networks, particularly when, in the next stage of 13 technological developments, ultrafast networks will replace the existing networks. 14 Here we will offer three suggestions that may help to deal with the above-mentioned 15 effects of the exclusivity of ultrafast communication networks. The first and second 16 aim to decrease the exclusivity of the networks by addressing the access barriers, 17 the third addresses alternatives to exclusive networks: 18

• *Remove the costs barrier*

The first reason for exclusivity are the costs involved. There may be several ways to remove this barrier. For instance, the costs may be compensated, or free access points, such as in libraries, may be provided.

• *Remove the knowledge barrier*

The second reason for exclusivity is the knowledge required. There may be several ways to remove this barrier. For instance, by educating these groups and by providing more user-friendly access points.

²⁸ • Ensure off-line alternatives for basic needs

Some networks will be exclusive, when the barriers above cannot be removed. For most commercial networks this is not necessarily a problem. It may become a problem when there are basic needs involved for the users. Booking a flight ticket is generally not considered a basic need, but buying clothing or completing tax return forms may be considered so. For these applications, it seems reasonable to provide off-line alternatives, even if they may no longer be profitable after some time.

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Current communication networks, such as the Internet, do not show large-scale social polarization and manipulation of information. Most basic needs can still be purchased off-line. Although ultrafast communication systems are likely to show at least some of the effects described on a larger scale, the suggestions above may help to minimize or avoid these effects. Exclusivity of networks is not necessarily a negative thing, as long as there remain some choices and alternatives for both those who are included and those who are excluded. However, exclusivity may become a drawback when it causes social polarization and prohibits people from access to basic needs.

3.4 Responsibilities Involved

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In the previous sections we expounded the possible benefits and drawbacks of the 03 development and introduction of technologies that can further increase the speed and 04 accessibility of information and communication networks. We mainly concentrated 05 on the broad social impact that these technologies may have in the future. We have 06 not and we will not say much about possible benefits and drawbacks of earlier 07 phases of the development and introduction into the market of these technologies. Of 08 course, it is possible that at some stage of these earlier phases morally questionnable 09 situations arise. It could be possible, for instance, that poisonous materials were used 10 exposing researchers to health risks. Or that materials were used that are rare and 11 extracted under very bad circumstances in developing countries. We did not refer to 12 possible problems such as these (and to our current knowledge would not need to do 13 so) because the expertise needed to identify these problematic issues belongs to the 14 domain of other specialists, e.g. the engineers that perform the research themselves. 15 This brings us to questions regarding the responsibilities for identifying and actually 16 addressing possible positive and negative consequences of technologies. 17

For this question to be answered, it is important to consider the different phases in developing and introducing new technologies. Here we will distinguish the following phases:

- 1. Research and development
 - 2. Production
- 3. Introduction into the market/society
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When thinking through the division of responsibilities with regard to the diag-26 nosis of and the response to possible opportunities and risks, it must be taken into 27 account that many of the actors and stakeholders involved in the phases mentioned 28 only have a very restricted insight into the opportunities and risks involved. More-29 over, many of them have restricted means to respond. For instance, engineers are involved in the first phases, but have limited influence on the introduction of new 31 technologies into the market/society. End users may have effect on how the new 32 technologies are introduced into society and how the new technologies are actually 33 used. However, end users have restricted means to influence research, development 34 and production of new technologies. 35

It seems, therefore, appropriate to first distinguish between responsibilities to 36 identify benefits and drawbacks, on the one hand, and responsibilities to act in order 37 to respond to them, on the other. Recognizing advantages and drawbacks requires 38 insight and expertise in the technological developments and also a kind of ability 39 to see what would be socially beneficial or detrimental. This insight and ability 40 need not necessarily be accompanied by the ability and capacity to respond, once 41 advantages or drawbacks have been identified. For example: it may be an engineer's 42 responsibility to identify risks to the environment involved in the production of an 43 artifact, but that does not mean that the solution for this problem is this person's 44 responsibility as well. 45

Second, a distinction should be made between the responsibilities of the 01 different parties and individuals who are somehow involved, for instance: the re-02 searchers, supervisors, organizations funding the research, enterprises, governmen-03 tal authorities, consumer organizations and other NGOs. The responsibilities with 04 regard to the identification of drawbacks and advantages may vary according to 05 the different expertise in technology and acquaintance with the various needs and preferences in society. The responsibilities for acting can vary with the different ca-07 pacities and powers of the parties involved. An NGO may have a responsibility to do 08 something about environmental risks caused by the production of an artifact, which 09 an engineer involved in that process may not have, although he or she identified the 10 risk and communicated it to the NGO involved-simply because the NGO is in a 11 much better position and is apt to respond to phenomena like these. 12

It is by all means undesirable that all responsibilities are assigned to just one 13 group of stakeholders, such as the researchers or engineers themselves. Nonethe-14 less, the currently popular value-sensitive design approach in ethics of technology 15 (Friedman et al., 2006) has a natural focus on the stage of design. This focus may 16 be appropriate in light of the still very dominant view that technology and its design 17 are in themselves morally neutral. Simultaneously, it is apt to draw away the atten-18 tion from the other stages and from stakeholders other than the directly involved 19 engineers. Coincidence or not, there is a growing tendency to restrict the window 20 of possible interference in the case of flaws in technology to the pre-market phase. 21 This tendency, pervades the plans of the Bush administration to restrict liabilities to 22 risks involved in technology to the risks that were foreseeable at the time of design 23 (Pear, 2004). 24

The responsibilities should be assigned to the various parties involved because 25 of their different expertise, abilities and powers. They should not be restricted to the 26 stage of research and development, simply because not all possible advantages and 27 drawbacks can be known at that stage. The process of appraisal and critical evalua-28 tion should start in that first stage, but it should not also be finished in that stage. This 29 will prevent that those involved in the different stages will push off responsibilities to others. It is still often the case that engineers and technicians suggest that they 31 only build a particular technology that others can use for better or for worse. The 32 end users, however, often suggest that they only use technologies for the purposes 33 for which they were intended or designed. In the case of weapon technology, for 34 instance, manufacturers usually claim end user responsibility, whereas victims of 35 this technology suggest that their harm may have never occurred when the weapons 36 were not manufactured in the first place. 37

In order both to facilitate the identification and to find creative responses, com-38 munication by all the parties involved throughout all stages would be desirable. 39 With regard to possible drawbacks, one might be tempted to think only of sup-40 pression by for instance prohibiting the development or the exploitation of certain 41 techniques, such as was initially the case regarding stem cell research in the United 42 States. By initiating the communication and debate of all the stakeholders, however, 43 one may try to find technical solutions in an earlier stage of the development. Or, 44 conversely, it may become clear that certain technical solutions may not work, so 45

that accompanying regulatory measures are called for, once an artifact is introduced
 in the market. Ensuring higher degrees of user-friendliness may be a typical example of the former approach, educating users may be a typical example of the latter
 approach.

In this section, we have emphasized the plurality of parties involved and the 05 variety of responsibilities of those parties. Each of these parties may sometimes 06 feel tempted to shun away from specific responsibilities. For instance: an engineer 07 specialized in a very specific part of the development of a new artifact may think 08 that he or she is not responsible for thinking about its broader social impact since 09 other parties have responsibilities as well. The fact that consumer organizations or 10 a governmental authority may have responsibilities with regard to the design, pro-11 duction and introduction of an artifact, however, does not exempt the engineer. All 12 of the parties have responsibilities based on their expertise and capabilities. It is 13 hard to see, how anyone of them, especially the engineer, could deny that his or her 14 expertise and ability are relevant. This may again be illustrated with the example of 15 weapon technology: it may not be realistic for weapon manufacturers to push off 16 responsibility to end users that may use the weapons for better or for worse. When 17 weapons are manufactured on a large scale, it may be assumed that they will be used 18 sooner or later to some extent. Instead of pushing off responsibilities, it is prefer-19 able to have joint responsibilities. Instead of creating gaps in the responsibilities, 20 i.e., parts of the research and development process where nobody is responsible, 21 this may create joint responsibilities. We consider overlapping responsibilities an 22 advantage rather than a drawback in these cases. 23

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3.5 Conclusion

New technologies are changing the world we live in. Many benefits come with 29 the development and introduction of these new technologies. Using the example of ultrafast communication technologies, we investigated typical consequences 31 regarding the quality of information, privacy, security, and accessibility of infor-32 mation and communication. As these effects cover the different phases in develop-33 ing and introducing new technologies, the question was raised who is responsible 34 for these effects, particularly the drawbacks of new technologies. Hence, it was 35 suggested to distinguish responsibilities to identify benefits and drawbacks versus 36 responsibilities to respond to them. A second distinction was made regarding the 37 parties involved in the different stages of the development and introduction of new 38 technologies. 39

Sometimes the parties involved are tempted to shun away from specific responsibilities. However, the fact that there are more than one party bearing certain responsibilities does not exempt the parties involved to take up their specific responsibilities. Joint responsibility during the whole process of development and introduction is recommended. This may be achieved by communication by all the parties involved throughout all stages. In this way, they will have more overview

over the whole process, benefits may be maximized and drawbacks and risks may
 be minimized. Minimizing drawbacks and risks may involve taking accompanying
 regulatory measures in cases where the drawbacks cannot be avoided, but this is not
 necessarily so.

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